

## General Assembly

## Substitute Bill No. 212

February Session, 2012

\*\_\_\_\_\_SB00212APP\_\_\_042412\_\_\_\_\_\*

## AN ACT CONCERNING PROVISIONAL BALLOTS FOR STATE AND MUNICIPAL ELECTIONS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 9-232c of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective from passage*):
- 3 The moderator shall keep an accurate memorandum of the
- 4 challenge which shall include (1) the name of the challenged voter; (2)
- 5 [his] the challenged voter's registry list address; (3) the reason for the
- 6 challenge; (4) the name and address of the challenger; (5) pertinent
- 7 facts concerning the challenge; and (6) the result of the moderator's
- 8 decision. The challenged voter shall also sign such memorandum and
- 9 it shall be assigned the same number as the [challenged] provisional
- 10 ballot.
- 11 Sec. 2. Section 9-232j of the general statutes is repealed and the
- 12 following is substituted in lieu thereof (*Effective from passage*):
- 13 The moderator of the election in each voting district shall appear at
- the office of the [town clerk] registrars of voters not later than eight
- 15 o'clock p.m. of the day before an election [for federal office] or a
- 16 <u>primary</u>. At such time, the [town clerk] <u>registrars of voters</u> shall
- 17 provide a provisional ballot packet to such moderator or moderators.
- 18 Each packet shall include: (1) The appropriate number of provisional

- 19 ballots, [for federal office provided by the Secretary of the State,] which
- shall be equal to not less than one per cent of the number of electors
- 21 who are eligible to vote in the voting district served by the moderator,
- 22 or such other number as the [municipal clerk and the] registrars of
- 23 <u>voters</u> agree is sufficient to protect electors' voting rights, (2) the
- 24 appropriate number of serially-numbered envelopes prescribed by the
- 25 Secretary, (3) a provisional ballot inventory form, (4) a provisional
- 26 ballot depository envelope, and (5) other necessary forms prescribed
- 27 by the Secretary.
- Sec. 3. Section 9-232k of the general statutes is repealed and the
- 29 following is substituted in lieu thereof (*Effective from passage*):
- 30 The Secretary of the State shall prescribe [and provide to town
- 31 clerks] the provisional ballot which shall be [a] the regular ballot of
- 32 candidates. [for federal office.] The Secretary may prescribe that the
- 33 provisional ballot be the [overseas] ballot prepared under section [9-
- 34 158i] <u>9-135b</u>.
- Sec. 4. Section 9-232*l* of the general statutes is repealed and the
- 36 following is substituted in lieu thereof (*Effective from passage*):
- 37 (a) An individual may apply for and be issued a provisional ballot if
- 38 (1) the individual appears at the polling place and declares that such
- 39 individual is an elector in the town in which the individual desires to
- 40 vote and that the individual is eligible to vote in the primary or
- 41 election [for federal office] in the polling place, but the name of the
- 42 individual does not appear on the official registry list for such polling
- 43 place, and (2) the registrars determine that such name cannot be
- 44 restored under section 9-42 or transferred from another polling place
- 45 under section 9-35.
- 46 (b) If the moderator decides that an elector, whose name appears on
- 47 the registry list and who has been challenged pursuant to [sections]
- 48 <u>section</u> 9-232, [to 9-232f, inclusive,] is not eligible to vote in the primary
- or election, [for federal office,] such elector may apply for and cast a
- 50 provisional ballot upon the execution of a written affirmation by the

- 51 elector at the polling place affirming that the elector is qualified to vote
- 52 in the election or primary [for federal office] in the polling place and
- 53 has neither offered himself or herself to vote nor voted in person or by
- 54 absentee ballot at said election or primary [for federal office] at the
- 55 polling place.
- 56 (c) If a poll worker denies an individual the opportunity to cast a
- 57 ballot for any reason for which a provisional ballot may be issued, a
- 58 registrar of voters or a designee of a registrar of voters shall offer such
- 59 individual a provisional ballot.
- [(c)] (d) Such application for provisional ballot shall be prescribed
- by the Secretary of the State, executed before an election official and
- 62 include a written affirmation, under penalty of false statement in
- absentee balloting pursuant to section 9-359a, which shall be in the
- 64 form substantially as follows:
- 65 AFFIRMATION: I, the undersigned, do hereby state, under
- 66 penalties of false statement, that:
- 1. I am an elector in the town indicated.
- 68 2. I am eligible to vote in the election or primary indicated [for
- 69 federal office] today in the town and polling place indicated.
- 3.a. My name does not appear on the official list of eligible voters for
- 71 the polling place indicated, and the polling place officials called the
- 72 registrars of voters and were told that my name did not appear on the
- 73 active registry list for this town for at least one of the four years
- 74 previous or on one of the preliminary active registry lists for this year;
- 75 or
- b. The moderator decided that I am not eligible to vote [for federal
- office] in the town indicated for the reason of disfranchisement, lack of
- 78 identity, lack of bona fide residence or failure to present the prescribed
- 79 identification required for new electors after January 1, 2003, indicated.
- 4. My residence address is located in the voting district that this

- 81 polling place serves.
- 5. I have not voted and I will not vote otherwise than by this ballot in person or by absentee ballot at this election or primary. [for federal
- 84 office.]
- 6. I apply for a provisional ballot. [for federal office.]
- Sec. 5. Section 9-232n of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

88 Immediately after the close of the polls, the moderator shall seal the 89 provisional ballot depository envelope and deliver such envelope to 90 the registrars of voters of the town. The registrars of voters shall 91 forthwith verify the information contained with each provisional 92 ballot. If the registrars of voters determine that the applicant is eligible 93 to vote, they shall note their decision on the outer envelope of the 94 ballot and open and count the provisional ballot in accordance with 95 the provisions of sections [9-232i] 9-232i to 9-232o, inclusive, as 96 <u>amended by this act</u>, and procedures prescribed by the Secretary of the 97 State. If the registrars of voters are unable to determine that the 98 applicant is eligible to vote or determine that the applicant is not 99 eligible to vote, the applicant's provisional ballot sealed envelope shall 100 be marked "rejected", along with the reason for such rejection, and 101 signed by the registrars of voters. The registrars of voters shall verify 102 and count all provisional ballots in their town not later than six days 103 after the election or primary. The registrars of voters shall forthwith 104 prepare and sign in duplicate a report showing the number of 105 provisional ballots received from electors, the number rejected and the 106 number counted, and showing the additional votes counted for each 107 candidate [for federal office] on the provisional ballots. The registrars 108 of voters shall file one report with the town clerk and shall seal one in 109 the depository envelope with the provisional ballots and file such 110 depository envelope with the town clerk. The depository envelope 111 shall be preserved by the town clerk for the period of time required to 112 preserve counted absentee ballots. [for federal elections.] The head

- moderator shall forthwith file a corrected return [for federal offices]
- 114 with the town clerk and the Secretary showing (1) the final votes after
- any recanvass, pursuant to sections 9-311 to 9-311b, inclusive, the votes
- on provisional ballots and the totals, and (2) the number of provisional
- ballots received from electors, the number rejected and the number
- counted, as reported by the registrars of voters.
- Sec. 6. Subsection (e) of section 9-236b of the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective from*
- 121 passage):
- (e) For use at elections [for federal office] and primaries, the
- 123 Secretary of the State shall prescribe and the [municipal clerk]
- 124 registrars of voters shall provide for all polling places in the
- municipality: (1) Instructions on how to cast a provisional ballot, (2)
- instructions for mail-in registrants and first-time voters who register to
- vote by mail on or after January 1, 2003, (3) general information
- 128 concerning voting rights under federal and Connecticut laws,
- 129 including information on the right of an individual to cast a
- provisional ballot and instructions on how to contact the appropriate
- officials if these rights are alleged to have been violated, and (4)
- general information on federal and state laws concerning prohibitions
- on acts of fraud and misrepresentation.
- Sec. 7. Subsections (d) and (e) of section 9-23r of the general statutes
- are repealed and the following is substituted in lieu thereof (*Effective*
- 136 *from passage*):
- 137 (d) If an individual described in subsection (a) of this section does
- 138 not submit the identification described in subsection (a) of this section
- as part of the individual's application for admission as an elector,
- when the individual has entered the polling place in an election for
- 141 federal office, the individual shall present: (1) A current and valid
- 142 photo identification, or (2) a copy of a current utility bill, bank
- 143 statement, government check, paycheck or other government
- 144 document that shows the name and address of the voter. If an

- individual does not meet the requirements of this subsection in an election for federal office, such individual may cast a provisional ballot prescribed under sections [9-232i] 9-232j to 9-232o, inclusive, as amended by this act. For purposes of this section, "election for federal office" means an election for electors of President and Vice President, a presidential preference primary, an election or primary for United States Senator and an election or primary for Representative in Congress.
  - (e) If an individual described in subsection (a) of this section does not submit the identification described in subsection (a) of this section as part of the individual's application for admission as an elector, and if the individual votes by absentee ballot in an election for federal office, the individual shall enclose in the outer absentee ballot envelope, and not in the inner envelope with the ballot: (1) A copy of a current and valid photo identification, or (2) a copy of a current utility bill, bank statement, government check, paycheck, or other government document that shows the name and address of the voter. If an individual does not meet the requirements of this subsection in an election for federal office, such individual's absentee ballot shall be processed in accordance with the provisions of subdivision (2) of subsection (d) of section 9-150a, as amended by this act, and treated as a provisional ballot [for federal office only,] pursuant to sections [9-232i] 9-232j to 9-232o, inclusive, as amended by this act.
  - Sec. 8. Subsection (d) of section 9-150a of the 2012 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - (d) (1) If the statement on the inner envelope has not been signed as required by section 9-140a, such inner envelope shall not be opened or the ballot removed therefrom, and such inner envelope shall be replaced in the opened outer envelope which shall be marked "Rejected" and the reason therefor endorsed thereon by the counters. (2) If such statement is signed but the individual completing the ballot is an individual described in subsection (a) of section 9-23r and has not

- met the requirements of subsection (e) of section 9-23r, as amended by
  this act, the counters shall replace the ballot in the opened inner
  envelope, replace the inner envelope in the opened outer envelope and
  mark "Rejected as an Absentee Ballot" and endorse the reason for such
  rejection on the outer envelope, and the ballot shall be treated as a
  provisional ballot [for federal offices only,] pursuant to sections [9232i] 9-232j to 9-232o, inclusive, as amended by this act.
  - Sec. 9. Subdivision (2) of subsection (a) of section 9-7b of the 2012 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 188 (2) To levy a civil penalty not to exceed (A) two thousand dollars 189 per offense against any person the commission finds to be in violation 190 of any provision of chapter 145, part V of chapter 146, part I of chapter 191 147, chapter 148, section 7-9, section 9-12, subsection (a) of section 9-17, 192 section 9-19b, 9-19e, 9-19g, 9-19h, 9-19i, 9-20, 9-21, 9-23a, 9-23g, 9-23h, 193 9-23j to 9-23o, inclusive, 9-23r, as amended by this act, 9-26, 9-31a, 9-32, 194 9-35, 9-35b, 9-35c, 9-40a, 9-42, 9-43, 9-50a, 9-56, 9-59, 9-168d, 9-170, 9-195 171, 9-172, [9-232i] 9-232j to 9-232o, inclusive, as amended by this act, 196 9-404a to 9-404c, inclusive, 9-409, 9-410, 9-412, 9-436, 9-436a, 9-453e to 197 9-453h, inclusive, 9-453k or 9-453o, (B) two thousand dollars per 198 offense against any town clerk, registrar of voters, an appointee or 199 designee of a town clerk or registrar of voters, or any other election or 200 primary official whom the commission finds to have failed to 201 discharge a duty imposed by any provision of chapter 146 or 147, (C) two thousand dollars per offense against any person the commission 202 203 finds to have (i) improperly voted in any election, primary or 204 referendum, and (ii) not been legally qualified to vote in such election, 205 primary or referendum, or (D) two thousand dollars per offense or 206 twice the amount of any improper payment or contribution, whichever 207 is greater, against any person the commission finds to be in violation of 208 any provision of chapter 155 or 157. The commission may levy a civil 209 penalty against any person under subparagraph (A), (B), (C) or (D) of 210 this subdivision only after giving the person an opportunity to be 211 heard at a hearing conducted in accordance with sections 4-176e to 4-

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212 184, inclusive. In the case of failure to pay any such penalty levied 213 pursuant to this subsection within thirty days of written notice sent by 214 certified or registered mail to such person, the superior court for the 215 judicial district of Hartford, on application of the commission, may 216 issue an order requiring such person to pay the penalty imposed and 217 such court costs, state marshal's fees and attorney's fees incurred by 218 the commission as the court may determine. Any civil penalties paid, 219 collected or recovered under subparagraph (D) of this subdivision for 220 a violation of any provision of chapter 155 applying to the office of the 221 Treasurer shall be deposited on a pro rata basis in any trust funds, as 222 defined in section 3-13c, affected by such violation;

Sec. 10. Section 9-2320 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

Except as otherwise provided by the general statutes, section 9-23r, as amended by this act, and sections [9-232i] 9-232j to 9-232o, inclusive, as amended by this act, the provisions of the general statutes concerning procedures relating to counting absentee ballots shall apply as nearly as may be, in the manner prescribed by the Secretary of the State, to counting the provisional ballots under sections [9-232i] 9-232j to 9-232o, inclusive, as amended by this act.

Sec. 11. Sections 9-232d to 9-232f, inclusive, and section 9-232i of the general statutes are repealed. (*Effective from passage*)

This act shall take effect as follows and shall amend the following sections:			
Section 1	from passage	9-232c	
Sec. 2	from passage	9-232j	
Sec. 3	from passage	9-232k	
Sec. 4	from passage	9-2321	
Sec. 5	from passage	9-232n	
Sec. 6	from passage	9-236b(e)	
Sec. 7	from passage	9-23r(d) and (e)	
Sec. 8	from passage	9-150a(d)	
Sec. 9	from passage	9-7b(a)(2)	

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Sec. 10	from passage	9-2320
Sec. 11	from passage	Repealer section

GAE Joint Favorable Subst.

**PD** Joint Favorable

APP Joint Favorable